PRELIMINARY DRAFT

TEXAS LEGISLATIVE COUNCIL Special District Local Laws Code Chapter 6613 9/18/14

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18	CHAPTER 6613. CAMERON COUNTY DRAINAGE DISTRICT NO. 3
19	SUBCHAPTER A. GENERAL PROVISIONS
20	Revised Law
21	Sec. 6613.001. DEFINITIONS. In this chapter:
22	(1) "Board" means the board of directors of the
23	district.
24	(2) "Director" means a member of the board.
25	(3) "District" means the Cameron County Drainage
26	District No. 3. (Acts 41st Leg., R.S., Ch. 45, Secs. 3 (part), 10

1	(part); New.)	
2	Source Law	
3 4 5	Sec. 3. [That said District] shall be known as San Benito Cameron County Drainage District Number Three	
6 7 8	Sec. 10 the said district shall be hereafter known as San Benito Cameron County Drainage District Three, and	
9	Revisor's Note	
10	(1) The definitions of "board," "director," and	
11	"district" are added to the revised law for drafting	
12	convenience and to eliminate frequent, unnecessary	
13	repetition of the substance of the definitions.	
14	(2) Section 3, Chapter 45, Acts of the 41st	
15	Legislature, Regular Session, 1929, provides that the	
16	district shall be known as "San Benito Cameron County	
17	Drainage District Number Three." In May 1998, the	
18	Texas Natural Resource Conservation Commission, the	
19	state agency with the relevant regulatory authority at	
20	that time, approved an application by the San Benito	
21	Cameron County Drainage District No. 3 to change its	
22	name under Section 49.071, Water Code, to "Cameron	
23	County Drainage District No. 3." The revised law is	
24	drafted accordingly.	
25	Revised Law	
26	Sec. 6613.002. NATURE OF DISTRICT. The district is	a
27	drainage district created as a conservation and reclamation	on
28	district under Section 59, Article XVI, Texas Constitution. (Ac	ts
29	41st Leg., R.S., Ch. 45, Secs. 3 (part), 10 (part).)	
30	Source Law	
31 32	Sec. 3. That said San Benito Cameron County Drainage District Number Three be and the same is hereby converted and created into a Conservation and	

- Sec. 3. That said San Benito Cameron County
 Drainage District Number Three be and the same is
 hereby converted and created into a Conservation and
 Reclamation District under the provisions of Section
 59 of Article 16, of the Constitution of the State of
 Texas, and the General Laws not inconsistent with this
 Act, and . . .
- Sec. 10. . . . the said drainage district hereby created as a Conservation and Reclamation District . . . it being the intent hereof to convert

said San Benito Cameron County Drainage District Number Three into a Conservation and Reclamation District, without change of name, or impairment of any of its obligations, and the same shall be a Conservation and Reclamation District under the provisions of Section 59 of Article 16 of the State Constitution and . . .

Revisor's Note

- (1) Section 3, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, provides that the district is "hereby converted and created into" a conservation and reclamation district under Section 59, Article XVI, Texas Constitution. Section 10, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, provides that it is the intent of that act "to convert" the district into a conservation and reclamation district "without change of name, or impairment of any of its obligations." The revised law omits the quoted language as executed.
- (2) Section 3, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, provides that the district is a conservation and reclamation district under Section 59, Article XVI, Texas Constitution, and "the General Laws not inconsistent with this Act." The revised law omits the quoted language because general laws apply on their own terms, and Section 311.026, Government Code (Code Construction Act), provides for the construction of conflicting statutes.

Revised Law

- Sec. 6613.003. FINDINGS OF BENEFIT AND PUBLIC PURPOSE. (a)
 The conversion of the district into a conservation and reclamation
 district under Section 59, Article XVI, Texas Constitution:
 - is feasible, practicable, and needed;
- 34 (2) will be a public benefit and a public utility; and
- 35 (3) will benefit all land and property included in the 36 district.
- 37 (b) All property in the district is benefited, and no

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- 1 property benefited is not included in the district.
- 2 (c) No land is included in the district except land that
- 3 will be benefited. (Acts 41st Leg., R.S., Ch. 45, Secs. 2 (part), 3
- 4 (part).)

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5 Source Law

Sec. 2. . . . it is hereby determnied and declared that all property within the boundaries of said District as herein set forth is benefited, and that no property benefited is not included within said District.

Sec. 3. [That said San Benito Cameron County Three Drainage District Number is converted . . . into a Conservation and Reclamation District under the provisions of Section 59 of Article 16, of the Constitution of the State of Texas] The conversion of said district, as herein provided, is feasible, practicable and is needed, and will be a public benefit and a public utility, and no land is included within said boundaries except such as will be benefited, and that the conversion of said district into a Conservation and Reclamation District will be a benefit to all the land and property included in said district.

24 Revised Law

Sec. 6613.004. DISTRICT TERRITORY. The district is composed of the territory described by Section 2, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, as that territory may have been modified under:

- (1) Subchapter J, Chapter 49, Water Code; or
- 30 (2) other law. (New.)

31 <u>Revisor's Note</u>

The revised law does not revise the statutory 32 33 language describing the territory of the district to 34 avoid the lengthy recitation of the description and 35 because that description may not be accurate on the effective date of the revision or at the time of a 36 later reading. For the reader's convenience, the 37 revised law includes references to the statutory 38 description of the district's territory and to the 39 40 statutory authority to change the district's territory 41 under Subchapter J, Chapter 49, Water Code, applicable to the district under Sections 49.001 and 49.002 of 42

1	that chapter. The revised law also includes a
2	reference to the general authority of the legislature
3	to enact other laws to change the district's territory.
4	SUBCHAPTER B. BOARD OF DIRECTORS
5	Revised Law
6	Sec. 6613.051. COMPOSITION OF BOARD. The board consists of
7	three directors. (Acts 41st Leg., R.S., Ch. 45, Sec. 6 (part);
8	New.)
9	Source Law
10	Sec. 6. The three Drainage Commissioners
11	Revisor's Note
12	Section 6, Chapter 45, Acts of the 41st
13	Legislature, Regular Session, 1929, refers to
14	"Drainage Commissioners." Throughout this chapter,
15	the revised law substitutes "director" for "Drainage
16	Commissioner" and "board" for "Drainage
17	Commissioners" to conform to the terminology of the
18	Water Code.
19	Revised Law
20	Sec. 6613.052. COMPENSATION OF DIRECTORS. (a) A director
21	shall receive for the director's services not more than \$5 per day
22	for the time the director is actually engaged in the work of the
23	district, which shall be set by order of the commissioners court.
24	(b) In all areas of conflict with Subsection (a) of this
25	section, Section 49.060, Water Code, takes precedence.
26	(c) A director's compensation may be increased as
27	authorized by Section 49.060, Water Code, by resolution adopted by
28	the board in accordance with Subsection (e) of that section on or
29	after September 1, 1995. (Acts 41st Leg., R.S., Ch. 45, Sec. 6
30	(part); New.)
31	Source Law
32 33 34 35 36	Sec. 6 Drainage Commissioners of the District shall receive for their services not more than five dollars per day for the time actually engaged in the work, which shall be fixed by order of the County Commissioners' Court.

Revisor's Note

6, Chapter Section 45, Acts of the 41st Legislature, Regular Session, 1929, provides that "Drainage Commissioners of the District shall receive for their services not more than five dollars per day for the time actually engaged in the work, which shall be fixed by order of the County Commissioners' Court." Section 49.060, Water Code, enacted in 1995 applicable by its own terms to the district, also provides for a director's fees of office, computed on a rate per day of certain service, and, under Subsection (a-1) of that section, enacted in 2003, requires the board of each district to adopt a resolution limiting a director's total annual fees of office. Section 49.060(e) provides that, in all areas of conflict, Section 49.060 takes precedence all over statutory enactments and that, if the enactment of that section would result in a fee increase, the increase does not apply to a district unless the board by resolution authorizes payment of the higher fees. It is unclear to what extent the quoted language may be in conflict with Section 49.060. To preserve the ambiguity, the revised law includes the substance of the quoted language and adds provisions necessary to preserve the effect of Section 49.060 to the extent of a conflict with that language.

Revisor's Note (End of Subchapter)

Section Chapter 45, Acts of 6, the 41st Legislature, Regular Session, 1929, provides transition for the drainage commissioners serving at that time to continue to serve the district after its conversion by the legislature. The revised law omits the provision as executed. The omitted law reads:

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Sec. 6. [The three Drainage Commissioners] now serving shall be Drainage Commissioners of the District, created by this Act until their successors have been appointed and qualified in the manner provided by law....

SUBCHAPTER C. POWERS AND DUTIES

8 Revised Law

9 Sec. 6613.101. GENERAL POWERS. The district has the 10 powers, functions, and privileges provided under Section 59, 11 Article XVI, Texas Constitution, and the general laws governing 12 drainage districts. (Acts 41st Leg., R.S., Ch. 45, Secs. 9 (part), 13 10 (part).)

Source Law

Sec. 9. [The district hereby created shall own all property and rights in property . . . and the title to same is . . . to be held and used] under the provisions of Section 59, of Article 16, of the Constitution, and the provisions of General Laws enacted and to be enacted for the government of drainage districts.

Sec. 10. . . . [San Benito Cameron County Drainage District Number Three . . . shall be a Conservation and Reclamation District under the provisions of Section 59 of Article 16 of the State Constitution] . . . shall have and may exercise all the powers, authority, functions and privileges provided in Constitutional and statutory provisions hereinabove mentioned.

Revisor's Note

- (1) Section 10, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, refers to the "powers, authority, functions and privileges" of the district. The revised law omits the reference to "authority" because, in context, "authority" is included in the meaning of "powers."
- (2) Section 10, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, provides that the district has certain powers, functions, and privileges provided in the "statutory provisions hereinabove mentioned." The revised law substitutes a reference to the general laws governing drainage districts for the quoted language because the only specific statutory provisions that are mentioned in Chapter 45

are in Section 9, which provides that the district 1 shall own and use property under "the provisions of 3 General Laws enacted and to be enacted for the government of drainage districts." The revised law omits "enacted and to be enacted" as unnecessary under 5 accepted general principles of "General Laws" means construction. those 8 "enacted" at the time the provision was adopted. It is unnecessary to state that the district may be granted additional powers by later enacted laws because those 10 laws apply on their own terms. 11

12 Revised Law

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- 13 Sec. 6613.102. CONTROL, CONSTRUCTION, AND REPAIR OF DISTRICT IMPROVEMENTS; CONTRACTS FOR NEW CONSTRUCTION. 14 The (a) board may control and supervise the construction and maintenance of 15 canals, drains, ditches, levees, and other improvements of the 16 17 district and shall keep them in repair.
- The board may construct new improvements necessary for 18 19 the drainage of land in the district.
- 20 A contract for new construction may or may not be let on bids and contracts as provided by law, within the discretion of the 21 22 board as may seem for the best interest of the district. (Acts 41st Leg., R.S., Ch. 45, Sec. 4.) 23

24 Source Law

The Drainage Commissioners shall keep Sec. 4. canals, the drains, ditches, levees and improvements heretofore made, and to hereunder, in repair, and shall have general authority supervise control and the construction maintenance of the same, and shall have power to construct new improvements necessary to the drainage of said land, and contracts for such new construction may or may not be let upon bids and contracts as now provided by law, as within the discretion of the Draniage Commissioners may seem for the best interest of the district.

Revisor's Note

38 Section 4, Chapter 45, Acts of the 41st 39 Legislature, Regular Session, 1929, refers to

contracts let on bids and contracts as "now" provided The revised law omits as unnecessary and by law. potentially misleading the term "now," which referred to the laws existing at the time of the enactment of the provision in 1929. To the extent the term means the provision prevails over future enactments of the legislature that may conflict with that provision, the term is misleading in that one session of legislature may not bind a future session of the legislature. Including the term "now" in the revised law may also imply that the provision is limited to laws in existence at the time of the enactment of the revised law.

SUBCHAPTER D. FINANCIAL PROVISIONS

Revised Law

- Sec. 6613.151. TAXES. The board shall annually impose taxes on all taxable property in the district:
- 18 (1) in an amount sufficient to pay the interest as it 19 becomes due on district bonds and to create a sinking fund for the
- 20 payment of the bonds at maturity; and
- 21 (2) to pay for the maintenance and operation of the

district and necessary improvements to be made for the district.

23 (Acts 41st Leg., R.S., Ch. 45, Sec. 5.)

24 Source Law

25 County Commissioners' Court Sec. 5. The Cameron County, Texas, shall annually levy and cause 26 27 to be assessed and collected taxes upon all taxable property within the district, sufficient in amount to pay the interest on the bonds now outstanding, and which hereafter may be executed, as it falls due, and 28 29 30 31 to create a sinking fund for the payment of such bonds 32 at maturity; and shall also annually levy, and cause to be assessed and collected, taxes upon such property to 33 34 pay for the maintenance and operation of such district and for the necessary improvements to be made for such 35 36 district.

Revisor's Note

38 (1) Section 5, Chapter 45, Acts of the 41st 39 Legislature, Regular Session, 1929, requires the

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commissioners court of Cameron County to levy taxes on district property. The revised law substitutes the for the "County Commissioners' Court Cameron County" because the provision conflicts with Section 26.05, Tax Code. Section 6(b), Chapter 841, Acts of the 66th Legislature, Regular Session, 1979, repealed the conflicting provisions of all general, local, and special laws to the extent of a conflict with that act. The 1979 act enacted the Property Tax Code (Title 1, Tax Code), a comprehensive, substantive codification of the laws governing the administration Section 26.05, Tax Code, of ad valorem taxes. provides, in substance, that the governing body of a taxing unit, not the county commissioners court for the county in which the unit is located, is responsible for adopting a tax rate for the taxing unit.

(2) Section 5, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, requires the commissioners court of Cameron County to "levy" and cause taxes "to be assessed and collected." Throughout this chapter, the revised law substitutes "impose" for "assess," "levy," "collect," and similar terms because "impose" is the term generally used in Title 1, Tax Code, and includes the assessment, levying, and collection of a tax.

26 Revised Law

Sec. 6613.152. DISTRICT FUNDS. (a) The interest and sinking fund consists of taxes collected for the fund. Money in the interest and sinking fund may be paid out only to:

- 30 (1) pay district bonds and satisfy and discharge 31 interest on the bonds; and
- 32 (2) defray the expense of imposing a tax for the fund.
- 33 (b) The maintenance and improvement fund consists of money 34 collected by assessment or other sources for:

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- 1 (1) the maintenance of property owned or acquired by
- 2 the district;
- 3 (2) necessary improvements to be made by the district;
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- 5 (3) the general purposes of the district. (Acts 41st
- 6 Leg., R.S., Ch. 45, Secs. 7, 8.)

7 <u>Source Law</u>

Sec. 7. There is hereby created what shall be termed an interest and sinking fund for such district, and all of the taxes collected under the provisions of this Act for such fund shall be credited to such fund and shall never be paid out except for the purpose of satisfying and discharging the interest on said bonds and the payment of such bonds, and to defray the expense of assessing and collecting such tax.

Sec. 8. There is also hereby created a fund to be known as maintenance and improvement fund, and such fund shall consist of all moneys collected by assessment, or otherwise, for the maintenance of the properties owned or acquired by such district and for the necessary improvements to be made by it, and shall be paid out for the general purposes of the district.

Revisor's Note (End of Chapter)

(1) Section 1, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, validates the establishment of the district and certain district actions. That provision is omitted from the revised law because it served its purpose on the day it took effect and is executed law. Section 311.031(a)(2), Government Code (Code Construction Act), provides that the repeal of a statute does not affect any validation previously made under the statute. Therefore, the omission of the executed validation provision does not affect the validation. The omitted law reads:

That San Sec. 1. Benito Cameron County Drainage District Number Three, heretofore formed and organized Article 3, Section 52, of the Constitution Texas and the laws enacted pursuant be thereto, and the same is hereby validated, and the bonds heretofore issued by said district, and the contracts made and indebtedness incurred by it, are hereby validated.

(2) Section 9, Chapter 45, Acts of the 41st

Legislature, Regular Session, 1929, requires the re-created district to take over all property and rights in property, including current and delinquent taxes, owned by the initial district. The revised law omits that provision as executed. The omitted law reads:

Sec. 9. The district hereby created shall own all property and rights in property now owned by the said San Benito Cameron County Drainage District Number Three, including current and delinquent taxes, before its conversion hereby, and the title to same is hereby vested in the district hereby created, to be held and used

(3) Section 10, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, requires the re-created district to assume all obligations, contracts, and indebtedness of the initial district and to pay off and discharge all outstanding bonds. The revised law omits that provision as executed. The omitted law reads:

Sec. 10. All obligations, contracts and indebtedness heretofore legally created by and on behalf of San Benito Cameron County Drainage District Number Three prior to its conversion by this Act, and all obligations, contracts and indebtedness heretofore legally created by and on behalf of San Benito Cameron County Drainage District Number Three, embracing territory hereinabove described in Section 2, are hereby expressly imposed upon said San Benito Cameron County Drainage District Number Three hereby created, and shall be executed and discharged by the said San Benito Cameron County Drainage District Number Three, and [the said drainage district hereby created as a Conservation and Reclamation District] shall be held to have assumed the discharge of all obligations, contracts and indebtedness, and the same shall be enforceable, collectible from, paid and discharged, by the San Benito Cameron County Drainage District Number Three, as here now created as a Conservation and Reclamation District, specifically \$450,000.00 of bonds issued by order of the Commissioners' Court of Cameron County, September 23, 1912, recorded in Volume "L" pages 35 to 42 of the Minutes thereof as amended by order of said court of date October 21, 1912, entered in the

Minutes of said court in Volume "L" pages 66 et seq. said bonds dated July 10, 1912, 3 maturing serially from April 10, 1915, to April 10, 1939, both inclusive, with option of redemption in ten years, said bonds in the denomination of \$500.00 each, and numbered from 1 to 900, both inclusive; said 5 6 \$450,000.00 bonds or such part thereof as are now outstanding are hereby ratified, validated, approved, confirmed and assumed 8 9 10 11 by the said San Benito Cameron County Drainage District Number Three, as herein 12 13 converted to a Conservation and Reclamation District, 14 and the said bonds, 15 principal and interest, now remaining unpaid shall be paid off and discharged by 16 the said San Benito Cameron County Drainage 17 District Number Three, as here created, 18 19

(4) Section 11, Chapter 45, Acts of the 41st Legislature, Regular Session, 1929, provides that public notice of enactment of the statute was provided within the time and in a manner provided by law. The revised law omits that provision as executed. The omitted law reads:

Sec. 11. Proof of the publication of the notice required for the enactment of this bill has been made for the time and in the manner and form provided by law.

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